



ZH/FA/23/2025- PROCUREMENT OF GROUP LEGAL SERVICES USING FRAMEWORK AGREEMENTS



ZESA HOLDINGS (PVT) LTD

EVALUATION REPORT FOR

PROCUREMENT OF GROUP LEGAL SERVICES USING FRAMEWORK AGREEMENTS

REF NUMBER: ZH/FA/23/2025

1. **INTRODUCTION**

ZESA Holdings invited reputable, reliable and well established companies registered with the Procurement Regulatory Authority of Zimbabwe (PRAZ) through the Government Gazette on 12 September 2025 and The Sunday Mail on 14 September 2025 with a closing date of 14 October 2025. The tender was also advertised on EGP.

2. **SCOPE OF WORK**

Procurement of Group Legal Services using Framework Agreements

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3. OPENING BID PRICES FOR PROCUREMENT OF GROUP LEGAL SERVICES USING FRAMEWORK AGREEMENTS

Bid No.	BIDDER'S NAME	HOURLY RATE (USD) EXCL.VAT
1	Muvirimi Law Chambers (Pvt) Ltd	2655
2	DMH (Pvt) Ltd	7350
3	Dube, Banda, Nzarayapenga and Partners (Pvt) Ltd	90.00
4	Zvimba Law Chambers (Pvt) Ltd	110.00
5	Coghlan Welsh and Guest (Pvt) Ltd	150.00
6	Muvingi and Mugadza Legal Practitioners (Pvt) Ltd	100.00
7	Noble and Partners (Pvt) Ltd	150.00
8	Nenjy Nyamapfene Law Practice (Pvt) Ltd	90.00
9	Honey and Blanckenburg (Pvt) Ltd	200.00
10	Wintertons Legal Practitioners (Pvt) Ltd	170.00
11	Kantor and Immerman Legal Practitioners (Pvt) Ltd	210.00
12	Madzima, Chidyausiku, Museta Legal Practitioners (Pvt) Ltd	150.00
13	Mlotshwa Solicitors Legal Practitioners (Pvt) Ltd	0

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4. COMPLIANCE WITH COMMERCIAL AND ADMINISTRATIVE REQUIREMENTS

NAME OF BIDDER	MUVIRIMI LAW CHAMBERS (1)	DMH (2)	DUBE BANDA NZARAYAPENGA AND PARTNERS (3)	ZVIMBA LAW CHAMBERS (4)	COGHLAN WELSH AND GUEST (5)	MUVINGI AND MUGADZA LEGAL PRACTITIONERS (6)
Joint Venture Agreement	N/A	N/A	N/A	N/A	N/A	N/A
Bidder Information Form	YES	YES	YES	YES	YES	YES
PRAZ Registration Certificate or proof of registration	YES	YES	YES	YES	YES.	YES
Certificate from NSSA on payment of social contributions	YES	YES	YES	YES	YES	YES
Tax Clearance Certificate	YES	YES	YES	NO	YES	YES
VAT Registration Certificate	YES	YES	YES	YES	YES	YES
Law Firm Company Profile	YES	YES	YES	YES	YES	YES
Reference Letters	YES	YES	YES	YES	YES	YES
Letter of Bid	YES	YES	YES	YES	YES	YES
Confidential Business Questionnaire	YES	YES	YES	YES	YES	YES
Evidence of Physical Address and Premises	YES	YES	YES	YES	YES	YES
Declaration of Non Insolvency	YES	YES	YES	YES	YES	YES

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Declaration of No Conflict of Interest	YES	YES	YES	YES	Bidder did not declare conflict of interest	YES	YES
Declaration that bidder is not debarred	YES	YES	YES	YES	Bidder did not state that they are not debarred	YES	YES
Letter of Good standing	YES	YES	YES	YES	YES	YES	YES
SPOC FEE	YES	YES	YES	YES	YES	YES	YES
Bid Validity	YES	YES	YES	YES	YES	YES	YES
Overall Compliance	C	C	C	C	NC	C	C

Handwritten notes in blue ink: "JF", "M.M.", "MC", and "N.M." with a signature.



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NAME OF BIDDER	NOBLE AND PARTNERS (7)	NENJY NYAMAPFENE LAW PRACTICE (8)	HONEY AND BLANCKENBURG LEGAL PRACTITIONERS (9)	WINTERTONS LEGAL PRACTITIONERS (10)	KANTOR AND IMMERMANN LEGAL PRACTITIONERS (11)	MADZIMA CHIDYAUSI KUMUSETA LEGAL PRACTITIONERS (12)	MLOTSHWA SOLICITORS LEGAL PRACTITIONERS (13)
Joint Venture Agreement	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Bidder Information Form	YES	YES	YES	NO. ATTACHED EXPRESSION OF INTEREST	YES	YES	NO ATTACHMENT
PRAZ Registration Certificate or proof of registration	YES	YES	YES	YES	YES	YES	YES
Certificate from NSSA on payment of social contributions	YES	YES	YES	YES	YES	NO.	YES
Tax Clearance Certificate	YES	YES	YES	YES	YES	YES	YES
VAT Registration Certificate	NO	NO	YES	YES	YES	NO	YES
Law Firm Company Profile	YES	YES	YES	YES	YES	YES	YES
Reference Letters	YES	YES	YES	YES	YES	YES	YES
Letter of Bid	YES	YES	YES	NO.	YES	YES	YES

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NAME OF BIDDER	NOBLE AND PARTNERS (7)	NENJY NYAMAPFENE LAW PRACTICE (8)	HONEY AND BLANCHE NBURG LEGAL PRACTITIONERS (9)	WINTERTON S LEGAL PRACTITIONERS (10)	KANTOR AND IMMERMANN LEGAL PRACTITIONERS (11)	MADZIMA CHIDYAUSI KUMUSETA LEGAL PRACTITIONERS (12)	MLOTSHWA SOLICITORS LEGAL PRACTITIONERS (13)
				ATTACHED EXPRESSION OF INTEREST			
Confidential Business Questionnaire	YES	YES	YES	YES	YES	YES	YES
Evidence of Physical Address and Premises	YES	YES	YES	YES	YES	YES	YES
Declaration of Non Insolvent	YES	NO	YES	YES	YES	YES	YES
Declaration of No Conflict of Interest	YES	YES	YES	NO. CONTENT OF SUBMISSION IS REFERRING TO CORRUPTION AND FRAUD	YES	YES	YES

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NAME OF BIDDER	NOBLE AND PARTNERS (7)	NENJY NYAMAPFENE LAW PRACTICE (8)	HONEY AND BLANCHE LEGAL PRACTITIONERS (9)	WINTERTON S LEGAL PRACTITIONERS (10)	KANTOR AND IMMERMANN LEGAL PRACTITIONERS (11)	MADZIMA CHIDYAUSI KU MUSETA LEGAL PRACTITIONERS (12)	MLOTSHWA SOLICITORS LEGAL PRACTITIONERS (13)
Declaration that bidder is not debarred	YES	YES	YES	YES	YES	NO. ATTACHED BID SECURITY DECLARATION	YES
Letter of Good standing	YES	YES	YES	YES	YES	YES	YES
Bid Validity	YES	YES	YES	YES	YES	YES	YES
Overall Compliance	NC	NC	C	NC	C	NC	NC

KEY: NC:- NON-COMPLIANT

C :- COMPLIANT

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5. REJECTED BID/S

Bid Number	Bidder	
4	Zvimba Law Chambers	<ul style="list-style-type: none">• Did not submit VAT Registration• Did not declare that they are not conflicted in this tender• Did not declare that they are not debarred
7	Noble and Partners	<ul style="list-style-type: none">• Did not submit VAT certificate even after being requested to submit. Bidder indicated that they are not VAT registered.
8	Nenjy Nyamapfene Law Practice	<ul style="list-style-type: none">• Did not submit VAT certificate• Did not declare Non Insolvency
10	Wintertons Legal Practitioners	<ul style="list-style-type: none">• Did not attach Bidder Information Form• Did not attach Letter of Bid• Did not declare No Conflict of Interest
12	Madzima, Chidyausiku, Museta Legal Practitioners	<ul style="list-style-type: none">• Did not submit current NSSA Certificate• Did not submit current VAT Certificate• Did not declare that bidder is not debarred
13	Mlotshwa Solicitors Legal Practitioners	<ul style="list-style-type: none">• Did not attach Bidder Information Form

6. ACCEPTED BID/S

The following bids were accepted after meeting all the Administrative and Commercial Requirements:

- ✓ Bid number 1 Muvirimi Law Chambers

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- ✓ Bid number 2 DMH
- ✓ Bid number 3 Dube Banda Nzarayapenga
- ✓ Bid number 5 Coghlan Welsh and Guest
- ✓ Bid number 6 Muvingi and Mugadza Legal Practitioners
- ✓ Bid number 9 Honey and Blankenburg Legal Practitioners
- ✓ Bid number 11 Kantor and Immerman

7. TECHNICAL SPECIFICATION REQUIREMENTS COMPLIANCE SHEET

a	B	MUVIRIMI LAW CHAMBERS (1)	DMH (2)	DUBE BANDA NZARAYA PENGA AND PARTNERS (3)	COGHLAN WELSH AND GUEST (5)	MUVINGI AND MUGADZA LEGAL PRACTITIONERS (6)	HONEY AND BLANKENBURG LEGAL PRACTITIONERS (9)	KANTOR AND IMMERMAN LEGAL PRACTITIONERS (11)
Item description and full technical Specification required (including applicable standards)								
Statement of Requirements	YES	YES	YES	YES	YES	YES	YES	YES

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Experience and Qualification	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES
Schedule of Requirements	YES	YES	YES	YES	YES	NO	NO	YES	YES	YES	YES	YES
Key Personnel	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES
Technical Proposal Schedule	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES
CV	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES	YES
Current Practicing Certificates	YES	YES	YES	YES	YES	YES	YES(submitted 14 out of the 17 lawyers listed)	YES	YES	YES	YES	YES
Give names of two (2) clients who are (private) limited companies	YES(Submitted 1)	YES(Submitted 1)	YES	YES	YES	NO	YES	YES	YES	YES	YES	YES(Submitted one)
Give names of two (2) clients who are a public company	YES(submitted 1)	YES	NO	NO	YES	YES	YES	YES	YES	YES	YES	YES

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	Give names of two (2) clients who are statutory bodies or state enterprises	YES(Submitted 1)	YES	YES	YES(Submitted 1)	YES	YES	YES
	Satisfactory Resolution of Legal matters from any 2 of the 6 clients above	NO. Attached cases were not from Clients in the reference letters	YES	YES	Yes(submitted case)	YES	NO. No case submitted	NO. No case submitted
		C	C	C	C	C	C	C

N.B Statement of Requirements and Schedule of requirements refer to the same contents.

8. Rejected Bid/Bids

No bids were rejected.

9. Representation in Legal Matters in the last five years

Bid No	Bidder Name	Criteria:1	Criteria: 2	Criteria: 3	Criteria	Total Marks awarded
		1. Give names of two (2) clients who are (Pvt) Ltd	2. Give names of two (2) clients who are Public companies. (10 marks)	3. Give the names of two (2) clients who are Statutory Bodies/ State Enterprises	4.Satisfactory Resolution of Legal matters from any 2 of the 6 clients above (5 marks for each)	Maximum 40 marks

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		companies. (10 marks)		(10 marks)	(10 marks)	
1	Muvirimi Law Chambers	Tian Ze Tobacco Company (5 marks)	Chemplex Corporation (5 marks)	NSSA (5marks)	0	15
2	DMH	Old Mutual (5 marks)	FBC (5 marks) Africa Sun (5 marks)	NOIC (5 marks) Telone (5 marks)	Old Mutual (5 marks) FBC (5 marks)	35
3	Dube, Banda, Nzarayapenga	Banc ABC (5marks) Doves (5marks)	0	BAZ (5marks) CMED (5marks)	CMED (5marks) BAZ (5marks)	30
5	Coghlan Welsh and Guest	0	Nedbank (5 marks) Ecobank (5 marks)	Deposit Protection Corporation (5marks)	Ecobank (5marks)	20
6	Muvingi and Mugadza Legal Practitioners	Kefalos (5marks) Solten (5marks)	FML (5 marks) Nicoz Diamond Insurance (5 marks)	UZ (5marks) NSSA (5marks)	UZ (5marks) NSSA (5marks)	40

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9	Honey and Blankenburg Legal Practitioners	Mediterranean Shipping Company (5 marks) Pharmacists Council of Zimbabwe (5marks)	Willdale (5 marks) Kashaya Estates and Properties (5 marks)	Medicines Control of Zimbabwe (5 marks) ZINARA (5 marks)	0	30
11	Kantor and Immerman	Credsure (5marks)	Ecobank (5 marks) First Capital (5 marks)	NSSA (5marks) ZIMRA(5marks)	0	25

Key Personnel, Qualifications and Experience

Bid No.	Bid Name	Criteria :1 Level in the firm must be Senior or Managing Partner (Give the full name of Partner attach or indicate the source of proof) (10 marks)	Criteria: 2 Years of Legal experience (state number, attach or indicate the source of proof) (20 marks) 2 marks for each full year of legal experience. Maximum marks in this parameter is attained irrespective of	Criteria: 3 Years of legal Experience (give names of all lawyers: each lawyers years of experience, attach or indicate the source of proof). Two (2marks) for each average year full year of legal experience) (maximum marks for each parameter is 10 irrespective of	Total Marks Awarded (50 marks)

Handwritten initials and marks: JT, MC, MM, 10, 20, 30



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			whether the partner has actual or more than 10 years	whether the team has more than five average years of legal experience)	
1	Muvirimi Law Chambers	Senior Partner- Andrew Muvirimi Source - from Company Profile (10 marks)	Andrew Muvirimi- 25 years Source- Certificate of Registration (20 marks)	Andrew Muvirimi – 25 years Source- Experience and Qualifications document Tintotenda Chiguvare – 14 years' Source- Experience and Qualifications document Albert Basira – 7 years Source- Experience and Qualifications document Stephen Gwaza– 37 years Source- Experience and Qualifications document	40
2	DMH	Senior Partner- Canaan Dube- 42 years Source Experience and qualifications document (10 marks)	Canaan Dube- 42 years Source -Experience and qualifications document (20 marks)	Average years of experience- 20.75 (10 marks) Canaan Dube– 42 years' Source- Experience and Qualifications document Selby Hwacha – 35 years' Source- Experience and Qualifications document Rumbidzai Matambo – 20 years' Source- Experience and Qualifications document Chido Hove – 10 years source- Experience and Qualifications document	40

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					Obert Kondongwe – 9 years Source- Experience and Qualifications document Tendero Makanga – 8 years Source- Experience and Qualifications document Romeo Chatereza – 6 years Source- Experience and Qualifications document Petronilla Pfunye – 6 years Source- Experience and Qualifications document Patience Mathuthu- years of experience not stated Milanda Manjengwa - years of experience not stated	
3	Dube, Banda, Nzarayapenga	Senior Partner- Munyaradzi Nzarayapenga- 21 years Source Experience and qualifications Document (10 marks)	Munyaradzi Nzarayapenga- 21 years Source- Experience and qualifications Document (20 marks)	Average years of experience- 17 (10 marks)	Munyaradzi Nzarayapenga- 21 years Source- Experience and Qualifications document Sonford Tsumele – 13 years Source- Experience and Qualifications document Emmanuel Milalazi – 14 years Source- Experience and Qualifications document Melusi Moyo– 10 years	40

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				Source- Experience and Qualifications document	
				<p>Theima Mukwasha- 10 years Source- Experience and Qualifications document Florence Mabungu- 9 years Source- Experience and Qualifications document Blessing Tatenda Hazangwi- 10 years Source- Experience and Qualifications document Victor Gwinyai Madzikatire - 8 years Source- Experience and Qualifications document</p> <p>Vikizitha Dhlamini - 8 source- Experience and Qualifications document Madock Chivasa- 3 years' source- Experience and Qualifications document Elizabeth Jojo - did not state years source- Experience and Qualifications document Douglas Halimani - 1 years Source- Experience and Qualifications document</p>	

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				<p>Takudzwa Mashanda— did not state years Source- Experience and Qualifications document</p> <p>Sharon Muguyo —did not state experience</p> <p>Average years of experience- 19,4</p> <p>(10 marks)</p>	
5	Coglan Welsh and Guest	Senior Partner- Thembiwe Chikosi Mazingi. Source Experience and Qualifications document (10 marks)	Thembiwe Chikosi Mazingi. Source Experience and Qualifications document (20 marks)	<p>Thembiwe Chikosi Mazingi – 43 Source- Experience and Qualifications document</p> <p>Nokuthula Moyo – 31 years Source- Experience and Qualifications document</p> <p>Andrew Lane Mitchell – 39 years source- Experience and Qualifications document</p> <p>Fraser Alexander Edkins – 45 years Source- Experience and Qualifications document</p> <p>Nyadzisai M Chikwene - 9 Source- Experience and Qualifications document</p> <p>Daniel Matawu – 8 years Source- Experience and Qualifications document</p>	40

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				<p>Wellington Magaya – 17 years source- Experience and Qualifications document</p> <p>David Chogurei Dhumbura – 22 years source- Experience and Qualifications document</p> <p>Ennocent Chidawanyika– 4 Source- Experience and Qualifications document</p> <p>William Diarra– 2 years’ Source- Experience and Qualifications document – did not state years of experience</p> <p>Source- Experience and Qualifications document</p> <p>Mduduzi A Ruwitalah – 3 years Source- Experience and Qualifications document</p> <p>Lisa B Zvinavashe – 3 years source- Experience and Qualifications document</p> <p>Samantha Mbayuya – 3 years Source- Experience and Qualifications document – did not state years Source- Experience and Qualifications document</p> <p>Nyasha Nyatsambo – 2 years source- Experience and Qualifications document</p>
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					Luckson Mazima – 1-year source- Experience and Qualifications document Tatenda Muchatibaya – 1 source- Experience and Qualifications document Syed Akhtar – 1-year source- Experience and Qualifications document Average years of experience- 27.5 (10 marks)		
6	Muvingi and Mugadza Legal Practitioners	Senior Partner- Nobert Musa Phiri. Source- Experience and Qualifications document (10 marks)	Nobert Musa Phiri .16 years Source -Experience and Qualifications document (20 marks)	Nobert Musa Phiri – 16 years Source- Experience and Qualifications document Nyasha Brighton Munyuru – 15 years Source- Experience and Qualifications document Linnet Charangwa– 6 years Source- Experience and Qualifications document Bridget Mahuni – 5 years Source- Experience and Qualifications document	40		

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				Source- Experience and Qualifications document Heather Basket – years of experience not stated Source- Experience and Qualifications document Juliet Maunganidze – years of experience not stated Source- Experience and Qualifications document Average years of experience- 19.6	
11	Kantor and Immerman	Senior Partner – Addington Chinake Source- Company Profile (10 marks)	Addington Chinake.32 years - Source –Company Profile (20 marks)	(10 marks) Addington Chinake – 32years- Source- Experience and Qualifications document Precious Chakasikwa – 25 years' Source- Experience and Qualifications document Bernard Chidziva – 22 years Source- Experience and Qualifications document Unity Sakhe – 20 years Source- Experience and Qualifications document Simplicio Bhebhe - 15 years Source- Experience and Qualifications document	40

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					Sibusisiwe E Ncube – years of experience not stated Source- Practicing Certificate
					Mholiwethu Nyathi - years of experience not stated Source- Practicing Certificate
					Rumbidzai Chikwana - years of experience not stated Source- Practicing Certificate
					Average years of experience- 18.25 (10 marks)

Conversion of Criteria 3 to percentage of Evaluation to Key Personnel Qualification and Experience (50 Marks)

Number of Bid	Bidder Name	Key Personnel Qualification and Experience (40 Marks)	Percentage Mark (100 %)
1	Muvitimi Law Chambers	40	50
2	DMH	40	50
3	Dube, Banda, Nzarayapenga	40	50

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5	Coglan, Welsh and Guest	40	50
6	Muvingi Mugadza Law Chambers	40	50

Participation by Women

Bid No	Bid Name	Criteria :1	Criteria:2	Criteria:3	Criteria:4	Total Marks
		1-19 % Female Lawyers (4 marks)	Above 20 % Female lawyers (6 marks)	Above 40 % of Female Lawyers (8 marks)	Above 50 % Female Lawyers (10 marks)	10 Marks
1	Muvirimi Law Chambers	6	6			6
2	DMH				10	10
3	Dube, Banda, Nzarayapenga		6			6
5	Coglan, Welsh and Guest	6				6
6	Muvingi Mugadza Law Chambers			8		8
9	Honey & Blanckenberg				10	10
11	Kantor and Immerman		6			6

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Summary of Technical Score

Number of Bid	Bidder Name	Specific Experience (Representation in Legal Matters in the last five years) 40 marks	Key Personnel Qualification and Experience (50 marks)	Participation by Women (10 marks)	Percentage Mark (100 %)	Ranking
1	Muvirimi Law Chambers	15	50	6	71	7
2	DMH	35	50	10	95	2
3	Dube, Banda, Nzarayapenga	30	50	6	85	5
5	Cogian, Welsh and Guest	20	50	6	73	6
6	Muvingi Mugadza Law Chambers	40	50	8	98	1
9	Honey & Blanckenberg	30	50	10	89	3
11	Kantor and Immerman	30	50	6	86	4

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9. Rejected bid

Financial Evaluation

Bid No.	BIDDER'S NAME	HOURLY RATE (USD) INCL. VAT
2	DMH	7350.00
3	Dube, Banda, Nzarayapenga	90.00
5	Coglan, Welsh and Guest	150.00
6	Muvingi Mugadza Law Chambers	100.00
9	Honey & Blanckenberg	200.00
11	Kantor and Immerman	210.00
1	Muvirimi Law Chambers	2655.00

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Recommendation

It is recommended that the Tender be awarded based on the Commercial, Administrative, and Technical evaluations as they are critical for this type of tender to the following **seven (7)** companies;

Bid No	Bidder Name	Technical Score	Ranking
2	DMH	95	1
3	Dube, Banda, Nzarayapenga	85.4	5
5	Coglan, Welsh and Guest	76	6
6	Muvingi Mugadza Law Chambers	92.5	2
9	Honey & Blanckenberg	89.6	3
11	Kantor and Immerman	86	4
1	Muvirimi Law Chambers	71	7

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12. The Evaluation was carried out by the following committee members:

- | | | |
|------------------------------------|--|------------|
| 1. S. Dube
(Chairperson) | | 15/12/2025 |
| 2. M. Makumire | | 5/12/2025 |
| 3. J. Tsamba | | 8/12/25 |
| 4. N. Tsomondo | | 08/12/25 |
| 5. M. Chigweremba | | 11/12/25 |
| 6. I. Chisango | | 09/12/25 |
| 7. E. Maisva | | 05/12/2025 |
| 8. N. Mashayamombe
(PMU Member) | | 5/12/25 |